



AD HOC RECONSTITUTION COMMITTEE

Oconee County Participation Overview

The following provides a synopsis of Oconee County's participation on the Ad Hoc Reconstitution Committee from August 2025 to August 2026. Overall, the record shows Oconee County (County) moving from active early engagement to more sporadic participation by August 2026, despite adoption of a support resolution in March 2026. This memo has been prepared to document County representative attendance and to summarize meeting events and discussion pertinent to County participation as a stakeholder in the reconstitution process.

- **August 14, 2025**
 - Amanda Brock present. Active participant.
 - Confirmed County could meet October resolution schedule and discussed governance, valuation, and implementation questions.
- **September 11, 2025**
 - Amanda Brock present via Teams.
 - Explained County reassessment process, ordinance issues, septic data sources, and reported County questions regarding costs, rates, and future infrastructure.
- **October 9, 2025**
 - Amanda Brock absent.
 - County-related discussion focused on ordinance updates and responses to County questions.
- **November 13, 2025**
 - County seat vacant.
 - Matt Durham and Glenn Hart attended as guests.
 - Durham and Hart received updates and indicated a new representative would be appointed.
- **December 11, 2025**
 - Glenn Hart present.
 - Stated: "I wouldn't be here if Oconee County didn't support the resolution," but noted he could not commit County positions without Council consultation.
- **February 12, 2026**
 - Glenn Hart participated actively.
 - Asked liability questions related to consolidation and committed to bringing the resolution before County Council.
- **March 12, 2026**
 - Glenn Hart attended with Stewart Jones and Matt Durham.
 - County remained engaged, although facilitator one-on-one meetings had still not occurred.
- **April 9, 2026**
 - Glenn Hart present.



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- Facilitators reported multiple emails and phone calls to Oconee County had gone unanswered for scheduling purposes. County was asked to clarify long-term participation and to schedule a meeting with facilitators.
- **May 14, 2026**
 - Glenn Hart present.
 - Quarterly report documented County adoption of support resolution on March 3, 2026. Facilitators reported they still had not completed their one-on-one meeting with County leadership.
- **August 13, 2026**
 - County representative absent.
 - Raftelis reported no County information had been received. OJRSA reported County rejected its share of study costs and discussed possible removal from future reconstitution ad hoc committee participation

Executive synthesis: The participation record reflects initial County engagement, a temporary vacancy, renewed but qualified participation by Council representation, and then a late-stage breakdown marked by Oconee County's lack of response to facilitator outreach, incomplete data coordination, and rejection of study cost sharing. Other Board members expressed concern and frustration with the County's change in participation, which led to discussion of removing the County from future reconstitution ad hoc committee participation.

More detailed summaries of each meeting, with notes focusing on County participation, can be found on the following pages.



AD HOC RECONSTITUTION COMMITTEE

August 14, 2025

County Representative: Amanda Brock (Oconee County) - Present.

Participation Summary: Amanda Brock actively participated throughout the meeting.

Major Contributions

Support Resolution

- Noted that County Attorney David Root would likely review the proposed resolution.
- Discussed possible revisions and standardization of resolution language.
- Confirmed that the proposed October 13, 2025 deadline was achievable for Oconee County.

Committee Structure

- Questioned whether committee membership reflected recommendations previously made by the Ad Hoc Feasibility Committee.
- Asked whether board representation had changed from the original recommendation.

Timeline

- Expressed concern regarding Oconee County's limited technical valuation information.
- Suggested she may abstain from certain votes because of limited County technical data.

Financial Evaluation

- Stated County Council appreciated the level of activity and discussion surrounding potential changes.
- Anticipated numerous future questions from County Council regarding reconstitution.

Legislative Changes

- Stated Oconee County was generally comfortable with proposed legislative changes and wanted the process to continue.



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September 11, 2025

County Representative: Amanda Brock (Oconee County) - Present via Microsoft Teams.

Participation Summary: Active participant and one of the primary contributors during discussion of County-related issues.

Major Contributions

Property Tax Audits

- Explained County reassessment procedures and annual tax review process.
- Clarified how agricultural property classifications are monitored.

County Ordinances

- Explained County Attorney David Root's concerns regarding removal of historic sewer ordinance language.
- Noted County does not regulate sewer service because OJRSA serves that role.
- Agreed to discuss possible notations with the County Attorney.

Septic System Data

- Provided information regarding Friends of Lake Keowee Society and other organizations tracking septic failures.

Support Resolution

- Reported County questions included:
 - How reconstitution would function.
 - Cost impacts.
 - Future rates.
 - Equity between users.
 - Future infrastructure responsibilities.

"The questions included: how this is going to work, how much it will cost, what the rates will be, will the rates be equitable across the county, will there be zones, how will future infrastructure be considered, and how the cost right now will affect the County."



AD HOC RECONSTITUTION COMMITTEE

October 9, 2025

County Representative: Amanda Brock - Absent.

Participation Summary: No direct participation.

County-Related Discussion

- County ordinance update discussed.
- County questions had been incorporated into the reconstitution Q&A document.

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AD HOC RECONSTITUTION COMMITTEE

November 13, 2025

County Representation: County seat vacant.

County Officials Present

- Matt Durham, County Council Chairman.
- Glenn Hart, County Councilman.

Participation Summary: County leadership attended despite vacant committee seat.

Major Contributions

- Durham reported meeting with OJRSA staff and receiving project updates.
- Requested copies of project materials.
- Reported County intended to appoint a new committee representative.



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December 11, 2025

County Representative: Glenn Hart - Present. First meeting as County representative.

Participation Summary: Moderate participation.

Major Contributions

"I wouldn't be here if Oconee County didn't support the resolution."

However, Hart qualified the statement by noting:

"I cannot make any decisions without talking to the other council members first."

Issues Identified

- Resolution still had not been approved by County Council.
- Hart stated he had not yet received the latest version of the resolution.



AD HOC RECONSTITUTION COMMITTEE

February 12, 2026

County Representative: Glenn Hart - Present.

Participation Summary: Active participant.

Major Contributions

Liability Discussion

Asked significant questions regarding:

- Liability transfer.
- Sewer backup claims.
- Potential impacts on taxpayers after consolidation.

Support Resolution

Committee members expressed concern over County inaction on the resolution.

"there is still no written resolution from Oconee County that they want to participate."

Hart stated:

"there is a council meeting Tuesday night, and he will have it discussed during an Executive Session and will bring it back to this committee at its next meeting."

He later reported the resolution had been added to the upcoming County Council agenda.



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March 12, 2026

County Representative: Glenn Hart - Present.

Additional County Officials Present

- Stewart Jones, County Administrator.
- Matt Durham, County Council.

Participation Summary: High level of County participation.

Major Contributions

- Participated in discussions regarding governance options.
- Requested recognition of County attendees.
- Asked questions regarding valuation studies.
- Participated in discussions regarding future structure options.

Notable Issue

Facilitators reported every entity had completed one-on-one meetings except Oconee County.



AD HOC RECONSTITUTION COMMITTEE

April 9, 2026

County Representative: Glenn Hart - Present.

Participation Summary: Moderate participation.

Significant Issue: Facilitators documented difficulty scheduling County meetings.

Facilitator Katherine Amidon has "tried through multiple emails and phone calls to request availability with Oconee County and has not gotten a response."

Angie Mettlen asked: "if Oconee County is going to stay in or not."

Hart suggested facilitators request an Executive Session with County Council but did not directly answer the question.



AD HOC RECONSTITUTION COMMITTEE

May 14, 2026

County Representative: Glenn Hart - Present.

Participation Summary: Limited.

Major Development: Quarterly report documented "Oconee County – March 3, 2026" as the date the County adopted the support resolution.

Continuing Issue

Facilitators reported "still has not yet met with Oconee County." Despite resolution adoption, the one-on-one County meeting remained outstanding.

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AD HOC RECONSTITUTION COMMITTEE

August 13, 2026

County Representative: Glenn Hart - Absent.

Participation Summary: No participation.

Significant Issues Raised

Data Requests

Raftelis reported: "they have not received any information from Oconee County at this point and are moving forward with what the info they have."

Cost Sharing

Lawrence Flynn reported "Oconee County has rejected their share of the cost."

OJRSA Board Action

OJRSA board voted to send a letter advising that if the County remained unwilling to participate and fund studies:

- County would lose voting rights on the committee.
- County would be removed from consideration for membership on a reconstituted authority.

Kevin Bronson stated: "Oconee County wanted a seat on the board for a long time, and now that they have the opportunity, they don't want it anymore."



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Oconee County Communication Log

Background

The below log is a brief list of key outreach activities directed at Oconee County for the purpose of engaging staff and elected officials to participate in the Oconee Joint Regional Sewer Authority reconstitution committee. This does not include participation during the Reconstitution Feasibility Study process. Note that this is not a comprehensive log of all outreach from the OJRSA Board and their members but does provide a summary for understanding the commitment of the OJRSA facilitation team and ad hoc committee to reach out to Oconee County to keep them engaged and informed.

When the phrase “Facilitation Team” is used, it is referring to Angie Mettlen, Joel Jones, and Katherine Amidon. When OJRSA is mentioned, communication came from one of the following persons: Amanda Kelley, Lynn Stephens, or Chris Eleazer.

When a response or participation was requested from Oconee County and none was provided that is denoted in **red**. When a response or participation was received that is denoted in **green**.

Communication Log

July 11, 2025

OJRSA emails notice of committee meetings to Amanda Brock and Jennifer Adams. Email includes attached agenda.

A Special Called Commission Meeting with Oconee County Council will be held Tuesday, July 15, 2025, at 4:00 p.m. at Tri-County Technical College – Oconee Campus located at 552 Education Way, Westminster, SC 29693 in the Multipurpose Room.

Note: The following Oconee County representatives were present at this meeting:

- Don Mize, Oconee Co. Council Dist. 3
- Glenn Hart, Oconee Co. Council Dist. 5
- John Elliott, Oconee Co. Council Dist. 1
- Tommy James, Oconee Co. Council Dist. 4
- Amanda Brock, Oconee County Administrator
- Jennifer Adams, Oconee Co. Council Clerk

August 7, 2025

OJRSA emails notice of committee meetings to Amanda Brock and Jennifer Adams

The Ad-hoc Reconstitution Committee will be held at 2:00 p.m. on Thursday, Aug 14, 2025.



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August 8, 2025

Facilitation Team emails Amanda Brock the final report of the Ad Hoc Implementation Committee for review ahead of the first reconstitution meeting to be held August 14, 2025. Also included was a working draft of the draft legislative amendments.

August 13, 2025

OJRSA emails notice of committee meetings to Amanda Brock and Jennifer Adams. Email includes attached agenda.

The Ad-hoc Reconstitution Committee will be held at 2:00 p.m. on Thursday, Aug 14, 2025.

Note: Amanda Brock was in-person for the Aug 14 meeting

August 15, 2025

OJRSA emails Reconstitution Meeting invite to Amanda Brock through February 2026 for the second Thursday of every month.

August 15, 2025

OJRSA emails Amanda Brock the 20-year project list spreadsheet for OJRSA based on the Oconee County and Western Anderson County Sewer Master Plan report as well as a link to the report to be found here: <https://ojrsa.org/sewer-study/>

August 21, 2025

Facilitation Team emails Amanda Brock the draft supportive resolutions for supporting the reconstitution process. All other jurisdictions within OJRSA (Seneca, Walhalla, Westminster, and West Union) receive this draft for individual editing and adoption.

August 22, 2025

Kevin Bronson emails Amanda Brock encouraging her to document specific questions from County Council and Oconee County staff that the Reconstitution Committee can address and if possible to provide them ahead of time to the facilitation committee ahead of the September 11 meeting.

No Response from County

September 10, 2025

OJRSA emails notice of committee meetings to Amanda Brock and Jennifer Adams. Email includes attached agenda.

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Sep 11, 2025.

Note: Amanda Brock was virtual for the Sep 11 meeting



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September 20, 2025

Facilitation Team emails Amanda Brock reminding her to send specific questions from County Council and Oconee County staff that the Reconstitution Committee can address with a formal Question and Answer document.

Amanda Brock responds on September 23, 2025 with the following: "My council's questions / concerns are of the "how" and "how much" variety. While specific questions may arise at a later date, at this point in time, they are very generalized as to the transition itself and how the costs may impact future budgets."

September 23, 2025

Facilitation Team replies to Amanda Brock asking for clarity about providing more specific questions as her response is broad.

October 3, 2025

OJRSA emails notice of committee meetings to Amanda Brock and Jennifer Adams.
The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Oct 9, 2025.

October 7, 2025

OJRSA emails notice of committee meetings to Amanda Brock and Jennifer Adams. Email includes attached agenda.

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Oct 9, 2025.

Note: Amanda Brock was not present for the Oct 9 meeting

October 16, 2025

Facilitation Team emails Amanda Brock providing access to the Oconee County SharePoint folder requesting review of the gathered County documents for the pending valuation and evaluation effort and requesting additional data be provided should anything else be available for review.

Amanda Brock responded on Oct 16 "thank you"

Note no additional information was provided

October 20, 2025

OJRSA emails notice of committee meetings to Amanda Brock and Jennifer Adams.
The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Nov 13, 2025.



AD HOC RECONSTITUTION COMMITTEE

November 10, 2025

OJRSA emails notice of committee meetings to Amanda Brock and Jennifer Adams. Email includes attached agenda.

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Nov 13, 2025.

Note: Amanda Brock was no longer employed by Oconee County at this time and the seat on the Reconstitution Committee was vacant for the Nov 13 meeting.

November 24, 2025

Facilitation Team emails Glenn Hart welcoming him to the Reconstitution ad hoc Committee providing access to the Oconee County SharePoint folder and forwarding the original email sent to Amanda Brock, former Oconee County administrator, on October 16, 2025 at the onset of the reconstitution ad hoc committee process.

No Response from County

December 5, 2025

OJRSA emails notice of committee meetings to Phil Shirley and Jennifer Adams.

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Dec 11, 2025.

December 10, 2025

OJRSA emails notice of committee meetings to Phil Shirley, Jennifer Adams, and Glenn Hart. Email includes attached agenda.

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Dec 11, 2025.

Note: Councilman Glenn Hart was in-person for the Dec. 11 meeting.

December 12, 2025

Facilitation Team emails Glenn Hart and Phil Shirley confirming preferred communication list for reconstitution memos to be emailed moving forward.

No Response from County

January 6, 2026

Facilitation Team emails a second time Glenn Hart and Phil Shirley confirming preferred communication list for reconstitution memos to be emailed moving forward.

No Response from County



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January 9, 2026

Facilitation Team emails Glenn Hart and Phil Shirley for a third time confirming preferred communication list for reconstitution memos to be emailed moving forward. All County Council member emails were listed in this email and proposed to be included:

Name: John Elliott

Email: district1@oconeesc.com

Name: Matthew Durham

Email: district2@oconeesc.com

Name: Don Mize

Email: district3@oconeesc.com

Name: Thomas James

Email: district4@oconeesc.com

Name: James Glenn Hart

Email: district5@oconeesc.com

Note: Chris Eleazer responded via email the same day adding Stewart Jones to the email thread as he started his role as Oconee County Administrator on January 5, 2026. The same day the Facilitation Team emails a response welcoming Stewart to his new role and requests any changes to the list, such as including the county clerk.

No Response from County

January 9, 2026

Facilitation Team emails Final Communication Memo #1

January 9, 2026

Facilitation Team emails out full communication list for reconstitution committee review and also Draft Communication Memo #2 for committee review. It was decided at the December meeting that drafts for these memos should be sent to the ad hoc committee for review starting with Memo #2.

No edits provided by the County

January 12, 2026

OJRSA emails notice of committee meetings to Stewart Jones, Phil Shirley, and Glenn Hart (to his council email and personal email address)

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Feb 12, 2026.

January 19, 2026

Facilitation Team emails Final Communication Memo #2



AD HOC RECONSTITUTION COMMITTEE

February 6, 2026

OJRSA emails notice of committee meetings to Stewart Jones, Jennifer Adams, Phil Shirley, and Glenn Hart (to his council email and personal email address)

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Feb 12, 2026.

February 10, 2026

OJRSA emails notice of Reconstitution Committee Meeting Agenda to Stewart Jones, Phil Shirley, Jennifer Adams, and Glenn Hart (to his council email and personal email address). Email includes attached agenda.

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Feb 12, 2026.

Note: Councilman Glenn Hart was in-person for the Feb. 12 meeting.

February 12, 2026

Facilitation Team emails Stewart Jones and Glenn Hart to set up a meeting as a follow-up action item to the Feb. 12 Reconstitution Committee meeting to meet with each jurisdiction within, and including, Oconee County. The same coordination was requested of Seneca, Westminster, Walhalla, and West Union.

No Response from County

February 12, 2026

OJRSA emails updated Reconstitution Meeting invite to Glenn Hart, Stewart Jones, Jennifer Adams, and Matthew Durham through December 2026 for the second Thursday of every month.

February 18, 2026

Facilitation Team emails Stewart Jones and Glenn Hart as follow up to the February 12 email.

No Response from County

March 5, 2026

Facilitation Team emails Stewart Jones and Glenn Hart as follow up to the February 12 and February 18 email.

No Response from County

March 6, 2026

Facilitation Team calls Stewart Jones and leaves a message as a follow up to the February 12 and February 18 email.

No Response from County



AD HOC RECONSTITUTION COMMITTEE

March 6, 2026

OJRSA emails notice of committee meetings to Stewart Jones, Phil Shirley, Jennifer Adams, and Glenn Hart (to his council email and personal email address)

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, March 12, 2026.

March 11, 2026

OJRSA emails notice of Reconstitution Committee Meeting Agenda to Stewart Jones, Phil Shirley, Jennifer Adams, and Glenn Hart (to his council email and personal email address). Email includes attached agenda.

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, March 12, 2026.

Note: Councilman Glenn Hart, Councilman Matthew Durham, and Stewart Jones were in-person for the March 12 meeting.

March 13, 2026

Facilitation Team emails Stewart Jones, Matthew Durham and Glenn Hart as a follow up to the March 12 meeting with the email history from Feb 12, 18 and March 5 requesting the opportunity to meet with the County.

No Response from County

March 19, 2026

Facilitation Team calls Stewart Jones and leaves a message as a follow up to the February 12, February 18, and March 5 email.

No Response from County

April 7, 2026

OJRSA emails notice of committee meetings to Stewart Jones, Phil Shirley, Jennifer Adams, and Glenn Hart (to his council email and personal email address)

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, April 9, 2026.

April 7, 2026 second email

OJRSA emails notice of Reconstitution Committee Meeting Agenda to Stewart Jones, Phil Shirley, Jennifer Adams, and Glenn Hart (to his council email and personal email address). Email includes attached agenda.

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, April 9, 2026.

Note: Councilman Glenn Hart was in-person for the April 9 meeting.



AD HOC RECONSTITUTION COMMITTEE

April 9, 2026

Facilitation Team emails Draft Communication Memo #3 for committee review.

No edits provided by the County

April 9, 2026

OJRSA emails notice of committee meetings to Stewart Jones, Phil Shirley, Jennifer Adams, and Glenn Hart (to his council email and personal email address)

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, May 14, 2026.

April 14, 2026

Facilitation Team emails Stewart Jones and Glenn Hart a SharePoint file that contains the data already gathered from the feasibility study and a request for additional items needed from the County for the analysis to be completed by Raftelis and First Tryon. The email specifies that May 8th would be the deadline for these items.

No Response from County

April 16, 2026

Facilitation Team emails Stewart Jones, Matthew Durham and Glenn Hart a request to meet noting that they are the only jurisdiction that has not met with the Reconstitution Committee

Matthew Durham responded on April 30th, offering the May 5th council meeting and specifically to meet in executive session.

NOTE: The Facilitation Team did not agree that the topics to be discussed for this meeting fit into the guidelines set by the state of South Carolina for executive session and that proceeding with that form of meeting was inappropriate, which had already been expressed in the April 16th email.

April 17, 2026

Facilitation Team emails Draft Communication Memo #4 for committee review.

No edits provided by the County

April 17, 2026

Facilitation Team emails Final Communication Memo #3

April 22, 2026

Facilitation Team emails Final Communication Memo #4



AD HOC RECONSTITUTION COMMITTEE

May 8, 2026

OJRSA emails notice of Reconstitution Committee Meeting to Stewart Jones, Phil Shirley, and Glenn Hart (to his council email and personal email address)

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, May 14, 2026.

May 12, 2026

OJRSA emails notice of Reconstitution Committee Meeting Agenda to Stewart Jones, Phil Shirley, Jennifer Adams, and Glenn Hart (to his council email address and personal email address). Email includes attached agenda.

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, May 14, 2026.

Note: Councilman Glenn Hart was in-person for the May 12 meeting.

May 13, 2026

Facilitation Team emails a response to Matthew Durham's April 30 email, including Glenn Hart, Jennifer Adams, Rob Chumley, and Stewart Jones emphasizing the goal to meet with the County outside of executive session.

No Response from County

Note the Reconstitution Committee meetings were cancelled for June and July due to lack of agenda items and to allow Raftelis to work through the Financial Evaluation

June 9, 2026

Facilitation Team responds again via email to Matthew Durham's April 30 email, including Glenn Hart, Jennifer Adams, Rob Chumley, and Stewart Jones, stating willingness to meet in executive session if that is the only option and offers availability for the July 7th council meeting.

No Response from County

July 6, 2026

Facilitation Team responds a third time to Matthew Durham's April 30 email, including Glenn Hart, Jennifer Adams, Rob Chumley, and Stewart Jones, asking for availability since Oconee County has not responded with confirmation for a meeting.

No Response from County

July 8, 2026

OJRSA emails out notice of committee meetings to Stewart Jones, Phil Shirley, Matthew Durham, Jennifer Adams, and Glenn Hart (to his council email and personal email address)

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Aug 13, 2026.



AD HOC RECONSTITUTION COMMITTEE

August 7, 2026

OJRSA sends out notice of committee meetings to Stewart Jones, Phil Shirley, and Glenn Hart (to his council email and personal email address)

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Aug 13, 2026.

Notes: No representative was present from the County for the Aug. 13 meeting.

August 11, 2026

OJRSA sends out notice of Reconstitution Committee Meeting Agenda to Stewart Jones, Phil Shirley, Jennifer Adams, Matthew Durham, and Glenn Hart (to his council email address and personal email address). Email includes attached agenda.

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Aug 13, 2026.

September 4, 2026

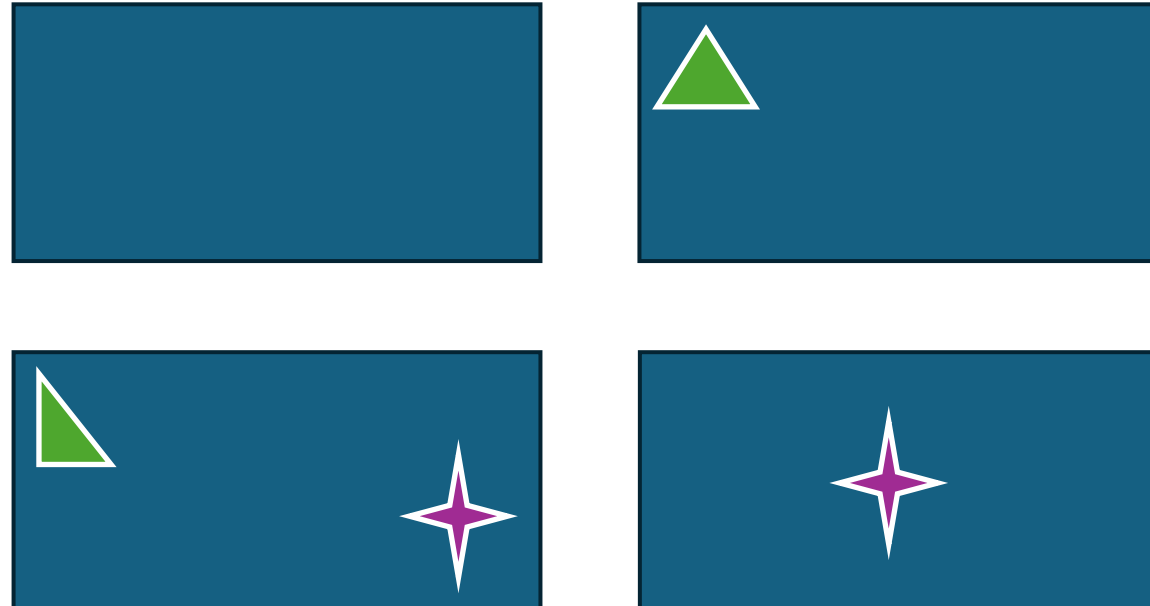
OJRSA sends out notice of committee meetings to Stewart Jones, Phil Shirley, Matthew Durham, and Glenn Hart (to his council email and personal email address)

The Ad-hoc Reconstitution Committee will be held at 9:00 a.m. on Thursday, Sep 10, 2026.

-  Reconstitution: Prior unanimous support for this – update sewer use agreements, change board membership*
-  Full Consolidation: All collections systems and treatment under one entity – the reconstituted OJRSA
-  Partial Consolidation: Some collection systems and treatment under one entity, others contractual wholesale customers
-  = Contract wholesale customers

STATUS QUO
NO CHANGE

Note: There are other options that were previously discussed and determined to be



* Board membership changes include more options with the passed legislation

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